

Addressing SDG 8: Decent Work and Economic Growth

Challenges and Opportunities for precarious workers

Sonila Danaj, Leonard Geyer and Nicolas Prinz

EUROPEAN CENTRE FOR SOCIAL WELFARE POLICY AND RESEARCH



Precarious workers

Worker precarity derives from:

- Fragmentation of labour and outsourcing with the most precarious workers located at the end of the supply chain;
- Flexibilization of employment with workers in non-standard employment facing most vulnerabilities and insecurities;
- The **regime overlap** between cross-border labour mobility, migration status, and non-standard employment.

Types of workers recently studied

Posted workers

- Bridging the gap between legislation and practice in the posting of workers (POW-BRIDGE)
- Secure Mobility: Uncovering gaps in the social protection of posted workers (SMUG)
- Enhancing the collection and analysis of national data on intra-EU posting (POSTING.STAT)

Undeclared workers

- Peer Review on 'Control and prevention of undeclared work in complex chains of economic activity'
- The forthcoming 'Undeclared Work Study'

Food delivery riders

• Ridersurvey: Researching delivery riders' working conditions and perceptions of trade unions in Austria

Public Authorities' Enforcement Challenges

- At the sectoral/workplace level
 - Sector characteristics such as the contractual arrangements and the degree of irregularity in the care sector or the multi-border crossing mobility in the international transport sector;
 - Understaffing and limited personnel capacities to carry inspections in the workplace;
 - Language barriers
- At the national level
 - Differences in national legislation, standards and documentation between sending and receiving countries in terms of labour law, occupational safety and health, social security, agency work, and company law
 - Differences in punitive measures, e.g., the use and scale of administrative fines
- At the transnational level
 - Slow/inconsistent responses to information and documentation exchange via the Internal Market Information System;
 - no access for Candidate Countries, bilateral protocols not established

Employers' Challenges

- Access to information, including language barriers;
- The administrative burden;
- Applying the correct renumeration in the receiving country, including CBA rates;
- Understanding and applying the correct social security obligations;
- Abiding by national OSH obligations in the receiving country.

Challenges to Worker Protection

- Limited awareness of their own social and labour rights;
- Lack of information and language barriers: in making and pursuing claims, reporting violations, or communicating with the authorities;
- Under-reporting violations also due to fear of employer response and hesitation to interact with the authorities;
- Limited trade union representation and legal support.

Addressing Challenges

- More comprehensive and accessible information platforms and campaigns for posting companies and posted workers;
- Simplification of rules and reduction of bureaucracies;
- Fully operational EU-level mechanisms of information exchange, cooperation and joint enforcement overseen by a transnational institution such as the European Labour Authority;
- The strengthening of protection mechanisms, such as the recognition of union membership and with that the provision of union representation across borders.

Undeclared Work

Characteristics of Undeclared Work in Austria

- Several types of UDW within the spectrum between fully declared and illegal work:
 - (partly) envelope wages,
 - bogus part-time work
 - falsely declared employment (incl. bogus self-employment), and
 - underpayment.
- Violations of working time and underpayment are the main forms detected by enforcement agencies;
- Precarious workers such as third country workers, posted workers and temporary workers more frequently found not to be fully/properly declared, and hence more vulnerable;
- Certain sectors with complex chains of economic activity have a higher incidence of UDW, such as construction.

Undeclared Work

Addressing Challenges

- Well-functioning cooperation between the authorities to respond to the challenges of complex chains of economic activity;
- Establishing a public registry of violations including bogus companies to combat social dumping;
- Expanding/strengthening liability regulations along the subcontracting chain.

Ridersurvey

Overview

Aim: Collect new data on delivery riders' working conditions and perceptions of trade unions in Austria.

Background: Platform workers suffer from low wages and bad working conditions and trade unions globally are loosing members. Austria is the first country with a collective wage bargaining agreement for riders and trade unions are (still) quite strong.

Questions:

- > What are the working conditions of (different groups of) riders?
- In which areas do riders want support from the trade unions?
- > Does the success of trade unions make delivery riders more likely to become union members?

Ridersurvey con't

Challenges and solutions

Challenges: Recruit respondents

Solution: Approach riders through multiple avenues in cooperation with the ÖGB, the "Riderscollective" and works council members

- Internal WhatsApp groups of the platforms
- ÖGB/Riderscollective events
- Social media
- ➢ Face-to-face



Ridersurvey con't

Timetable and planed outputs

- Survey runs until December 2021
- Final report to be published in February 2022
- Comparative study (AT vs. BE) and other academic publications planned.

Conclusions

- Worker precarity and vulnerability results from a combination of their non-standard employment status with other factors such as migration status;
- The flexibility and diversity of employment forms bring new challenges to rule enforcement, which can be addressed by
 - simplifying the rules,
 - improving access to information,
 - strengthening enforcement mechanisms, and
 - increasing worker protection.
- Public authorities and social partners can achieve these if they strengthen their collaboration at different levels from the workplace to the national and transnational levels.

More information

Posting of Workers:

https://www.euro.centre.org/projects/detail/3633

Undeclared Work:

https://ec.europa.eu/social/main.jsp?langId=en&catId=1047&furtherNe ws=yes&newsId=9896

Food Delivery Riders:

https://www.euro.centre.org/projects/detail/4089

Questions and Discussion

Thank You!