Familienbonus Plus

The New Tax Relief for Families in Austria based on different model assumptions

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WIFO-Micromod

- static model that maps the Austrian income tax, social security and transfer system for the years 2003-2019
- based on EU-SILC waves 2004-2016
- builds on earlier WIFO models which date back to 2008
- applied in projects with funding from ministries and other public institutions, as well as other research grants¹
- output also used for evaluation of macroeconomic reform effects (connection between WIFO-Micromod and WIFO-Macromod)
- linked to other models at WIFO (dynamic microsimulation, sectoral model)
- uses information from HFCS, HBS (indirect taxes)



- EUROMOD is currently also in use for projects with an international dimension
- Dynamic MS model MicroWELT (comparing welfare state regimes) and a dynamic model for Austria are currently being developed at WIFO

¹See list of publications and projects below





- One of the major early reform moves planned by current federal government
- Introduction: 1 January 2019
- Aim: provide financial relief for parents who are employed while bringing up children





Abolition of two tax allowance instruments

- Child Tax Allowance (Kinderfreibetrag)
 - Up to 440 EUR per year and child if only one parent claims
 - Up to 300 EUR per year and child if both parents claim
- Tax deductibility of child care cost
 - Up to 2,300 EUR per year and child up to age 10 (can be freely shared between parents)



Introduction of

- Familienbonus a tax credit
 - Reduction of tax burden of up to 1,500 EUR per year and child up to age 18
 - Up to 500 EUR per year and child over age 18 entitled to family allowance (Familienbeihilfe)
 - Parents may share up to half of the amount each
- Supplementary Child Benefit (Kindermehrbetrag)
 - Up to 250 EUR per year and child for low-income single parents and sole-earner families (when tax liability before deduction of Familienbonus < 250 EUR)



- EU-SILC wave 2016
- Extrapolation of incomes to 2018 via observed and projected CPI (assumption of unchanged demographic, labour force participation and income structures)
- Simulation of equivalised disposable household income taking into account the Austrian tax, social security and transfer system in 2018 (WIFO-Micromod)
- Comparison of incomes with and without reform in 2018, by deciles



- Social security contributions by occupational group
- Income tax and cash benefits taking into account household context
- Simulated family-related cash transfers and tax benefits:
 Family allowance, Child Tax Credit, School Start Allowance,
 Multiple-Child Supplement, Child Tax Allowance, SESP Tax Credit,
 deductibility of child care cost
- Other direct monetary benefits are taken directly from SILC (small adjustment made in the case of means-tested minimum income)

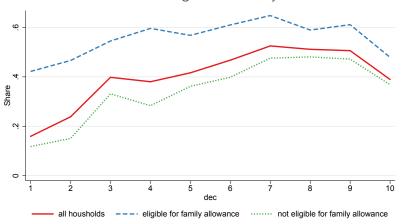




| Model A | Model B |
|--|--|
| All persons subject to income tax assessment | Only persons with a payment of tax arrears or with tax reimbursement and their partners claim tax credits and allowances (beyond those automatically taken into account) |
| Full exploitation of tax benefits | |
| Optimal splitting between eligible partners: Minimisation of joint tax liability at each stage of the tax assessment | |
| Simulation of family benefits only in cases where parents and children share the same household | |
| No tax-related differentiation between children within a family | |

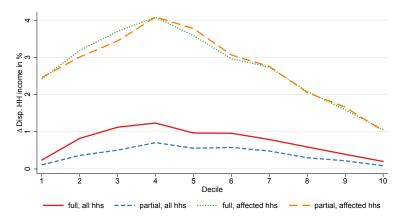








Average change in disposable household income by decile



full/partial ... full/partial exploitation of tax benefits



Taking into account tax filing behaviour

- does not change the relative effect on income of affected hhs
- changes the relative effect on income when considering all hhs

Moreover, the simulated drop in tax revenue drops from 1,455 million to 787 million if tax filing behaviour is considered.



- Distributional effects depend on (known) distribution of
 - households eligible for family allowance
 - number and age of children per household entitled to the measures under consideration
 - size of taxable income of parents qualifying for the measures
- Moreover the effects depend on unknown
 - tax-filing behaviour: information on whether and to what extent eligible persons claim tax credits and allowances
 - splitting behaviour between partners as regards tax relief options
 - amount of tax actually paid (e.g. size of income-related expenses)
 - measurements errors, behavioural responses,...)



What is the purpose of the evaluation?

Different purposes may demand different assumptions:

- Impact of the reform considering the way the system is supposed to work (full take-up)
- Effective impact of the reform considering behavioural aspects

Compromise solution consists of covering a range of scenarios in order to provide a bandwidth of possible outcomes



Appendix



Tax assessment in AT (simplified)

Status quo

Gross earnings after SSC

- Income-related expenses
- Special expenses
- Extraordinary expenses (incl. child care cost)
- Child Tax Allowance
- = Taxable income

- SESP Tax Credit
- (augmented) Commuter or Retirees Tax Credit
- Commuter Euro

After Reform

Gross earnings after SSC

- Income-related expenses
- Special expenses
- Extraordinary expenses

- = Taxable income
- Familienbonus Plus
- Supplementary Child Benefit
- SESP Tax Credit

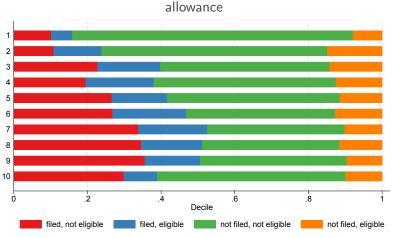
- Tax Credit for Maintenance Payments- Tax Credit for Maintenance Payments

- (augmented) Commuter or Retirees Tax Credit
- Commuter Euro





Share of household types by tax filing and eligibility for family





- S. Ederer, J. Baumgartner, J. Bierbaumer-Polly, S. Kaniovski, S. Rocha-Akis, and G. Streicher. *Österreich 2025 Privater Konsum und öffentliche Investitionen in Österreich.* WIFO, Vienna, 2016.
- S. Ederer, J. Baumgartner, M. Fink, S. Kaniovski, C. Mayrhuber, and S. Rocha-Akis. *Effekte der Einführung eines flächendeckenden Mindestlohnes in Österreich.* WIFO. Vienna. 2017.
- M. Fink and S. Rocha-Akis. Effects of the Introduction of 'Familienbonus' and 'Kindermehrbetrag', the New Tax Relief for Families in Austria. WIFO Bulletin, forthcoming.
- C. Mayrhuber, S. Rocha-Akis, and C. Zulehner. **Distribution Effects to be Expected in Austria if the Tax Regime for Low Incomes from Work is Alleviated. Results of a Microsimulation.** *WIFO-Monatsberichte*, 87(11):767–781, 2014.

- S. Rocha-Akis. The Distributional Effects of the 2015-16 Tax Reform. WIFO Bulletin, 20(21):238-249, 2015.
- S. Rocha-Akis. Ein Vergleich der monetären Einkommensverteilung und -umverteilung 2010 und 2015. WIFO-Beitrag zum Sozialbericht 2015-2016. WIFO, Vienna, 2017.
- S. Rocha-Akis, V. Steiner, and C. Zulehner. Verteilungswirkungen des österreichischen Steuer- und Sozialabgabensystems 2007-2016. WIFO-Monatsberichte, 89(5):347-359, 2016.



- Tax-benefit systems, in-work poverty and the reconciliation of work and family life (WIFO-Micromod)
- Redistribution by the state in Austria and the effects of the tax reform 2015/16 using an extended income concept (WIFO-Micromod)
- FairTax Revisioning the 'Fiscal EU': Fait, Sustainable, and Coordinated Tax and Social Policy (EUROMOD)
- WELTRANSIM Demographic change and intra and intergenerational distribution: Modelling the impact of different welfare models (MicroWELT)
- Long-term integration of immigrants in Austria: a dynamic Microsimulation Model





CPI Consumer price index

EU-SILC European Union Statistics on Income and Living Conditions

HBS Household budget survey

HFCS Household Finance and Consumption Survey

HH(s) Household(s)

MS Microsimulation

SSC Social security contributions

SESP Sole earner/single parent